OMB Annual Credit Training June 28, 2012

## What We'll Cover

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- Why does a financing account earn and pay interest?
- How do we calculate financing account interest and when do we report it?
- Example calculations using the CSC2

For more information: Circular A-11 Sec. 185.32-185.37,
CSC2 User Guide, Treasury Financial Manual

## Why Financing Accounts Earn and Pay Interest

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- Under FCRA, we budget for the lifetime present value cost of credit programs is recognized up front, when the costs are incurred. However, transactions with the public are not discounted.
- The financing account earns interest on cash balances and pays interest on debt as a means to "true up" the present value subsidy cost with the obligations of the financing account with the public.


## FCRA Subsidy Calculation

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| Assumptions: |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Principal....................................... | \$1,000 |  |  |  |  |
| Borrower's interest rate...................... | 7.0\% |  |  |  |  |
| Loan term (years)............................ | 5 |  |  |  |  |
| Default year................................... | 5 |  |  |  |  |
| Discount rate.................................. | 7.0\% |  |  |  |  |
|  |  |  |  |  |  |
|  | Year 1 | Year 2 | Year 3 | Year 4 | Year 5 |
| Direct loan: |  |  |  |  |  |
| Loan disbursement.......................... | \$1,000 |  |  |  | 0 |
| Principal and interest payment........... | -244 | -244 | -244 | -244 | $\underline{0}$ |
|  | 756 | -244 | -244 | -244 | 0 |
|  |  |  |  |  |  |
| Loan guarantee: |  |  |  |  |  |
| Default claim payment...................... | 0 | 0 | 0 | 0 | 244 |
|  |  |  |  |  |  |
| Net present value of cash flows: |  |  |  |  |  |
| Direct loan..................................... | 174 |  |  |  |  |
| Loan guarantee.............................. | 174 |  |  |  |  |

## Credit Reform Transactions

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## FAI Calculation and Reporting

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- Agencies calculate financing account interest costs and earnings at year-end.
- Agencies must use the CSC2 to calculate financing account interest earned and owed for the latest completed fiscal year.
- Interest earned: Interest earned on cash balances held as uninvested funds with Treasury
- Interest owed: Interest owed on debt held by Treasury.
- Calculations are required to be submitted to Treasury Fiscal Service.


## FAI in the CSC2: The Interest Rate Assumption

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- Financing accounts must earn and pay interest at the same rate used to discount the credit subsidy cash flows for each cohort. This is the "cohort interest rate."
- FY 1992-2000: DWADR (disbursement-weighted average discount rate)
- FY 2001 onwards: SER (single effective rate)
- Each cohort has a "budget assumption" rate using the budget yield curve prior to substantial disbursement, and a final rate set at the first technical reestimate after the interest rate reestimate.


## FAI in the CSC2: The CSC2 Compounds Interest

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- CSC2 calculates FAI through a compound interest calculation. The PV factor to calculate compound interest is $(1+\text { rate })^{\text {time }}$.
- The calculation uses the cohort interest rate. Assume our cohort has a SER of $3.60 \%$.
- The compound interest rate for one half year would be $(1.036)^{0.5}=1.01784=1.784 \%$. For the effective rate, do not add 1.
- For a \$500,000 middle of the year repayment of debt, where the cash was held in the financing account, both the interest earnings and the interest expense would be $\$ 500,000$ * $0.01784=\$ 8,920$.


## FAI in the CSC2

## Cash flows to or from the financing account prior to or after the last completed fiscal year have no effect on the FAI calculation.

| Name: | Direct Loan Example D-1 |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Description: | 2006 Technical reestimate |  |  |  |
| Program Type: | Direct |  |  |  |
| Purpose: | Financing account interest |  |  |  |
| Budget Year: | 2008 |  |  |  |
| Latest completed fiscal year | 2006 |  |  |  |
| Cohort: | 2005 |  |  |  |
| Reestimate discount rate: | 3.6 |  |  |  |
| Original Subsidy Rate: | 12.33 |  |  |  |
| Interest Rate Reestimated Sub Rate |  |  |  |  |
|  | Year $1 \quad$ Year 2 |  | Year 3 | Year 4 |
| Obligations (+) | 200,000 |  |  |  |
| Timing | Annual, Beginning |  |  |  |
| Disbursements (+) | 200,000 |  |  |  |
| *Balances with Treasury |  |  |  |  |
| Debt to Treasury EOY | -138,652 | -67,941 |  |  |
| Cash balance EOY | 0 | 0 |  |  |
| *Intragovernmental Transactions |  |  |  |  |
| Borrowings from Treasury SOY | -175,340 | 0 |  |  |
| Borrowings from Treasury EOY | -6,312 | 0 |  |  |
| Repayments of Treasury Debt MOY | 0 | 0 |  |  |
| Repayments of Treasury Debt EOY | 43,000 | 70,711 |  |  |
| Financing Account Interest | -6,312 |  |  |  |
| Financing Account Interest Adjustments |  | 0 |  |  |
| Reestimate SOY |  | 14,945 |  |  |
| Interest on Reestimate SOY |  | 538 |  |  |
| Subsidy transfer [annual, beginning] | 24,660 | 0 |  |  |
| Modification | 0 | 9,155 |  |  |
| Modification Adjustment transfer | 0 | 72 |  |  |
| *Borrower Cashflows | Year 1 | Year 2 | Year 3 | Year 4 |
| Timing | Annual, End |  |  |  |
| Scheduled Principal Payments (+) | 50,000 | 50,000 | 50,000 | 50,000 |
| Scheduled Interest Payments (+) | 8,000 | 6,000 | 4,000 | 2,000 |
| Defaults | -20,000 | -15,000 | -15,000 | -15,000 |
| Recoveries | 5,000 | 5,000 | 0 | 0 |
| End |  |  |  |  |

## FAI in the CSC2: Cohort Information

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## Set the purpose to financing account interest.

```
Latest completed
fiscal year:
The fiscal year for
which reestimates
and interest are being
calculated.
```


## Reestimate

| Name: | Direct Loan Example D-1 |  |  |
| :--- | :--- | :--- | :--- |
| Description: | 2006 Technical reestimate |  |  |
| Program Type: | Direct |  |  |
| Purpose: | Financing account interest |  |  |
| Budget Year: | 2008 |  |  |
| Latest completed fiscal year | 2006 |  |  |
| Cohort: | 2005 |  |  |
| Reestimate discount rate: | 3.6 |  |  |
| Original Subsidy Rate: | 12.33 |  |  |
| Interest Rate Reestimated Sub Rate | 13.06 |  |  | discount rate: the cohort interest rate (SER); the rate at which the cohort earns and pays interest.

## FAI in the CSC2: Interest Earned

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The CSC2 uses the following information to calculate interest accrued during the year on financing account balances:

- Cash balances
- Intragovernmental transfers
- Transactions with the public
- Interest is earned depending on the timing assumption indicated for the individual cash flow line.
- Outflows reduce interest earned; inflows increase interest earned.


## FAI in the CSC2: Interest Earned

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Cash Balance at the end of the year.

## Intragovernmental Transfers:

All reestimates, interest adjustments, and subsidy and modification transfers. Reflects balances before financing account interest.

## Transactions to and from the Public:

All disbursements, claim payments, loan payments, fees, defaults, and recoveries.

|  | Year 1 | Year 2 | Year 3 |
| :---: | :---: | :---: | :---: |
| Obligations (+) | 200,000 |  |  |
| Timing | Annual, Beginnin |  |  |
| Disbursements (+) | 200,000 |  |  |
| *Balances with Treasury |  |  |  |
| Debt to Treasury EOY | -138,652 | -67,941 |  |
| Cash balance EOY | 0 | 0 |  |
| *Intragovernmental Transactions |  |  |  |
| Borrowings from Treasury SOY | -175,340 | 0 |  |
| Borrowings from Treasury EOY | -6,312 | 0 |  |
| Repayments of Treasury Debt MOY | 0 | 0 |  |
| Repayments of Treasury Debt EOY | 43,000 | 70,711 |  |
| Financing Account Interest | -6,312 |  |  |
| Financing Account Interest Adjustments |  | 0 |  |
| Reestimate SOY |  | 14,945 |  |
| Interest on Reestimate SOY |  | 538 |  |
| Subsidy transfer [annual, beginning] | 24,660 | 0 |  |
| Modification | 0 | 9,155 |  |
| Modification Adjustment transfer | 0 | 72 |  |
| *Borrower Cashflows | Year 1 | Year 2 | Year 3 |
| Timing | Annual, End |  |  |
| Scheduled Principal Payments (+) | 50,000 | 50,000 | 50,000 |
| Scheduled Interest Payments (+) | 8,000 | 6,000 | 4,000 |
| Defaults | -20,000 | -15,000 | -15,000 |
| Recoveries | 5,000 | 5,000 | 0 |
| End |  |  |  |

## FAI in the CSC2: Interest Owed

The CSC2 uses the following information to calculate interest accrued during the year on financing account debt to Treasury:

- Debt to Treasury
- Transactions with BPD
- Borrowings made during the year are back-dated to the beginning of the year and a full year of interest is paid on the borrowing.
- Debt repayment and end of year borrowing to pay interest take place at year-end and does not impact the interest calculation.
- Interest owed is adjusted for repayments that occur at the middle of the year.


## FAI in the CSC2: Interest Owed

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Debt Owed to Treasury at the end of the year.

## Intragovernmental

 Transactions:Transactions between the financing account and Treasury

|  | Year 1 | Year 2 | Year 3 | Year 4 |
| :--- | ---: | ---: | ---: | ---: |
| Obligations (+) | 200,000 |  |  |  |
| Timing | Annual, Beginning |  |  |  |
| Disbursements (+) | 200,000 |  |  |  |
| *Balances with Treasury |  |  |  |  |
| Debt to Treasury EOY | $-138,652$ | $-67,941$ |  |  |
| Cash balance EOY | 0 | 0 |  |  |
| *Intragovernmental Transactions | $-175,340$ | 0 |  |  |
| Borrowings from Treasury SOY | $-6,312$ | 0 |  |  |
| Borrowings from Treasury EOY | 0 | 0 |  |  |
| Repayments of Treasury Debt MOY | 43,000 | 70,711 |  |  |
| Repayments of Treasury Debt EOY |  |  |  |  |

## CSC2: Interest Calculation

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| Cohort Interest Rate: | 3.60\% |  |
| :---: | :---: | :---: |
| Interest Earned on Cash Balances: | Cash | Interest Earned |
| Start of year cash balance | 0.00 | 0.00 |
| Reestimates (start of year) | 14945.00 | 538.02 |
| Interest on reestimate (start of year) | 538.00 | 19.37 |
| Modification (start of year) | 9155.00 | 329.58 |
| Modification adjustment transfer (start of year) | 72.00 | 2.59 |
| Repayment of Treasury debt MOY (reduces cash balance) | 0.00 | 0.00 |
| Transactions with the public (end of year) | 46000.00 | $\underline{0.00}$ |
| Total interest earned |  | 889.56 |
| Interest Owed on Borrowings from Treasury: | Cash | Interest Owed |
| Start of year debt balance | -138652.00 | -4991.47 |
| Repayment of Treasury debt MOY (reduces debt balance) | $\underline{0.00}$ | $\underline{0.00}$ |
| Total interest owed |  | -4991.47 |
| Start of year rate: | 3.60\% |  |
| Middle of year rate: | 1.78\% |  |
| End of year rate: | 0.00\% |  |

## FAI in the CSC2: Output In the "CSC2" Tab

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## FAI in the CSC2: Output in the "Sum" Tab

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## Summary

## Why?

- Financing accounts earn interest on cash balances and pay interest on debt to Treasury to reconcile the current balance in the account with the net present value of costs.


## When?

- Agencies submit their FAI calculations to Treasury before the end of the fiscal year.
How?
- Agencies calculate the FAI using the CSC2. The calculation uses the same rate, the cohort interest rate, for discounting cash flows, financing account interest earned and financing account interest owed.


## References

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- Federal Credit Reform Act, Sec. 505
http://www.fms.treas.gov/ussgl/creditreform/fcra.html
- OMB Circular A-11, Sections 185.32-185.37
http://www.whitehouse.gov/sites/default/files/omb/assets/a11 curre nt year/s185.pdf
- CSC2 User Guide, Section 4, Part 2 "CSC2 Reestimates and Financing Account Interest Calculations"
https://max.omb.gov/community/display/OMB/CSC2+user+guide
- Treasury Financial Manual (TFM), Part 2, Chapter 4600, Sections 4635 and 4640:
http://www.fms.treas.gov/ffm/vol1/v1p2c460.htm|

