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The Parliament of the
Commonwealth of Australia

HOUSE OF REPRESENTATIVES

As passed by both Houses

**Structured Finance Support
(Coronavirus Economic Response
Package) Bill 2020**

No. , 2020

**A Bill for an Act to establish the Structured
Finance Support (Coronavirus Economic
Response) Fund, and for related purposes**

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1 **A Bill for an Act to establish the Structured**
2 **Finance Support (Coronavirus Economic**
3 **Response) Fund, and for related purposes**

4 The Parliament of Australia enacts:

5 **Part 1—Preliminary**
6

7 **1 Short title**

8 This Act is the *Structured Finance Support (Coronavirus*
9 *Economic Response Package) Act 2020*.

Section 2

1 **2 Commencement**

2 (1) Each provision of this Act specified in column 1 of the table
3 commences, or is taken to have commenced, in accordance with
4 column 2 of the table. Any other statement in column 2 has effect
5 according to its terms.

6

Commencement information		
Column 1	Column 2	Column 3
Provisions	Commencement	Date/Details
1. The whole of this Act	The day after this Act receives the Royal Assent.	

7 Note: This table relates only to the provisions of this Act as originally
8 enacted. It will not be amended to deal with any later amendments of
9 this Act.

10 (2) Any information in column 3 of the table is not part of this Act.
11 Information may be inserted in this column, or information in it
12 may be edited, in any published version of this Act.

13 **3 Objects of this Act**

14 The objects of this Act are:

- 15 (a) to ensure continued access to funding markets impacted by
16 the economic effects of the Coronavirus known as
17 COVID-19; and
18 (b) to mitigate impacts, resulting from those economic effects,
19 on competition in consumer and business lending markets;
20 by the Commonwealth making investments in accordance with this
21 Act.

22 **4 Simplified outline of this Act**

23 This Act sets up the Structured Finance Support (Coronavirus
24 Economic Response) Fund.

1 The Fund consists of the Structured Finance Support (Coronavirus
2 Economic Response) Fund Special Account and the investments of
3 the Fund.

4 The Minister is responsible for making investment decisions for
5 the Fund, however, the Minister may delegate the power to make
6 these decisions.

7 Investment decisions must be made in accordance with any
8 directions given by the Minister.

9 5 Definitions

10 In this Act:

11 **Account** means the Structured Finance Support (Coronavirus
12 Economic Response) Fund Special Account established by
13 section 11.

14 **amount of credit** has the same meaning as in the National Credit
15 Code.

16 **authorised debt security** has the meaning given by
17 subsection 12(4).

18 **credit** has the same meaning as in the National Credit Code.

19 **eligible delegate** has the meaning given by subsection 18(2).

20 **Finance Minister** means the Minister who administers the *Public*
21 *Governance, Performance and Accountability Act 2013*.

22 **Fund** means the Structured Finance Support (Coronavirus
23 Economic Response) Fund established by section 10.

24 **investment** means any mode of application of money or financial
25 assets for the purpose of gaining a return (whether by way of
26 income, capital gain or any other form of return).

Section 6

1 *investment of the Fund* means an investment that, under
2 section 12, is taken to be an investment of the Fund.

3 *listed entity* has the same meaning as in the *Public Governance,*
4 *Performance and Accountability Act 2013.*

5 *National Credit Code* has the same meaning as in the *National*
6 *Consumer Credit Protection Act 2009.*

7 *official* has the same meaning as in the *Public Governance,*
8 *Performance and Accountability Act 2013.*

9 *rules* means rules made under section 20.

10 **6 Crown to be bound**

11 (1) This Act binds the Crown in each of its capacities.

12 (2) This Act does not make the Crown liable to be prosecuted for an
13 offence.

14 **7 Extension to external Territories**

15 This Act extends to every external Territory.

16 **8 Extra-territorial application**

17 This Act extends to acts, omissions, matters and things outside
18 Australia.

1 **Part 2—The Structured Finance Support**
2 **(Coronavirus Economic Response) Fund**
3

4 **9 Simplified outline of this Part**

5 This Part sets up the Structured Finance Support (Coronavirus
6 Economic Response) Fund.

7 The Fund consists of the Structured Finance Support (Coronavirus
8 Economic Response) Fund Special Account and the investments of
9 the Fund.

10 \$15 billion must be credited to the Account. The Minister may
11 also, with the agreement of the Finance Minister, determine that
12 additional amounts be credited to the Fund.

13 Amounts may be debited from the Account for the purposes of the
14 Account, which include paying the costs of making investments.
15 The Minister may also determine that the balance of the Account
16 be reduced.

17 **10 Establishment of the Structured Finance Support (Coronavirus**
18 **Economic Response) Fund**

- 19 (1) The Structured Finance Support (Coronavirus Economic Response)
20 Fund is established by this section.
- 21 (2) The Structured Finance Support (Coronavirus Economic Response)
22 Fund consists of:
- 23 (a) the Structured Finance Support (Coronavirus Economic
24 Response) Fund Special Account; and
 - 25 (b) the investments of the Fund.

Section 11

1 **11 Establishment of the Structured Finance Support (Coronavirus**
2 **Economic Response) Fund Special Account**

- 3 (1) The Structured Finance Support (Coronavirus Economic Response)
4 Fund Special Account is established by this section.
- 5 (2) The Account is a special account for the purposes of the *Public*
6 *Governance, Performance and Accountability Act 2013*.

7 Note: An Appropriation Act may contain a provision to the effect that, if any
8 of the purposes of a special account is a purpose that is covered by an
9 item in the Appropriation Act (whether or not the item expressly
10 refers to the special account), then amounts may be debited against the
11 appropriation for that item and credited to that special account.

12 **12 Investments of the Fund**

- 13 (1) The Minister may, on behalf of the Commonwealth and to further
14 an object of this Act, invest amounts standing to the credit of the
15 Account in:
16 (a) any authorised debt security; or
17 (b) any other investment, of a kind prescribed by the rules, that
18 complies with the requirements or restrictions (if any)
19 prescribed by the rules.
- 20 (2) Investments under subsection (1) are taken to be investments of the
21 Fund.
- 22 (3) At any time before an investment of the Fund matures, the Minister
23 may, on behalf of the Commonwealth, authorise the re-investment
24 of the proceeds upon maturity in an authorised debt security, or an
25 investment to which paragraph (1)(b) applies, with the same entity.
26 The new investment is taken to be an investment of the Fund.
- 27 (4) An *authorised debt security* is a debt security that:
28 (a) is issued by:
29 (i) a trustee of a trust; or
30 (ii) a body corporate that is a special purpose vehicle; and
31 (b) is expressed in Australian dollars; and
32 (c) relates to one or more amounts of credit; and

1 (d) complies with the requirements or restrictions (if any)
2 prescribed by the rules.

3 (5) Section 58 of the *Public Governance, Performance and*
4 *Accountability Act 2013* (which deals with investment by the
5 Commonwealth) does not apply to an investment of the Fund.

6 **13 Credits to the Account**

- 7 (1) There must be credited to the Account amounts equal to the
8 following:
- 9 (a) \$15 billion, to be credited on the day this Act commences;
 - 10 (b) income derived from an investment of the Fund;
 - 11 (c) a return of capital, or any other financial distribution, relating
12 to an investment of the Fund;
 - 13 (d) the proceeds of the realisation of an investment of the Fund.
- 14 (2) The Minister may, by notifiable instrument, determine that an
15 amount equal to a specified amount is to be credited to the Account
16 at a time specified in, or ascertained in accordance with, the
17 determination.
- 18 (3) The time specified in, or ascertained in accordance with, the
19 determination must be on or after the time the determination is
20 made.
- 21 (4) The determination must be expressed to be for a specified budget
22 year.
- 23 (5) Before making a determination under subsection (2), the Minister
24 must obtain the agreement of the Finance Minister to the
25 determination.

26 **14 Purposes of the Account**

- 27 The purposes of the Account are as follows:
- 28 (a) paying the costs of, including the costs incidental to, the
29 making of an investment under section 12;

Section 15

- 1 (b) paying or discharging any other costs, expenses and other
2 obligations incurred by the Commonwealth exclusively in
3 connection with the Fund;
4 (c) reducing the balance of the Account under section 15 (and
5 therefore the available appropriation for the Account) without
6 making a real or notional payment.

7 **15 Reducing the balance of the Account**

- 8 (1) The Minister may, by writing, direct that a specified amount is to
9 be debited from the Account on a specified day (which must be on
10 or after the day the direction is made).
11 (2) A direction under subsection (1) is not a legislative instrument.
12 (3) The Minister must give a copy of a direction under subsection (1)
13 to the Finance Minister.

1 **Part 3—Miscellaneous**

2 3 **16 Simplified outline of this Part**

4 This Part contains miscellaneous provisions, including provisions
5 about constitutional limits, delegation of the Minister's powers and
6 functions under this Act, and reporting on the operation of this Act.

7 This Part also contains the general rule-making power.

8 **17 Constitutional limits**

9 The Minister may exercise a power or perform a function conferred
10 on the Minister by section 12 only:

- 11 (a) with respect to the implied power of the Parliament to make
12 laws with respect to nationhood; or
13 (b) otherwise with respect to the executive power of the
14 Commonwealth; or
15 (c) with respect to trade or commerce:
16 (i) between Australia and places outside Australia; or
17 (ii) among the States; or
18 (iii) within a Territory, between a State and a Territory or
19 between 2 Territories; or
20 (d) with respect to banking (other than State banking not
21 extending beyond the limits of the State concerned).

22 **18 Delegations by the Minister**

- 23 (1) The Minister may, by written instrument, delegate to an eligible
24 delegate (see subsection (2)) any of the Minister's powers or
25 functions under this Act (other than the Minister's powers under
26 section 13 or 20).
- 27 (2) An *eligible delegate* is an official of the Department of the
28 Treasury, or a listed entity that is prescribed by the rules, who:

Section 18

- 1 (a) is an SES employee; or
2 (b) is an APS employee who holds or performs the duties of an
3 Executive Level 2, or equivalent, position; or
4 (c) occupies an office or position at an equivalent level to that of
5 an SES employee, or an Executive Level 2 position.
- 6 (3) Before delegating a power or function under subsection (1), the
7 Minister must have regard to:
8 (a) if the power or function is to be delegated to a person
9 holding, occupying, or performing the duties of, a specified
10 office or position—whether the office or position is
11 sufficiently senior for the person to exercise the power or
12 perform the function or duty; or
13 (b) otherwise—whether the person has appropriate qualifications
14 or expertise to exercise the power or perform the function.
- 15 (4) A person exercising powers or performing functions under a
16 delegation under subsection (1) must comply with any written
17 directions of the Minister.
- 18 (5) Without limiting subsection (4), directions may be about any of the
19 following:
20 (a) strategies and policies to be followed for making
21 investments;
22 (b) decision-making criteria for making investments;
23 (c) limits on making investments;
24 (d) risk and return relating to investments;
25 (e) governance arrangements relating to investments;
26 (f) any other matters that the Minister thinks appropriate.
- 27 (6) A direction under subsection (4):
28 (a) must not have the purpose, or be likely to have the effect, of
29 directly or indirectly requiring that a particular investment be
30 made or not be made; and
31 (b) must not be inconsistent with this Act (including the objects
32 of this Act) or a legislative instrument made under this Act.

19 Annual report

2 The annual report prepared by the Chief Executive Officer of the
3 Australian Office of Financial Management and given to the
4 Minister under section 46 of the *Public Governance, Performance
5 and Accountability Act 2013* for a period must include a report on
6 the operation of this Act during the period.

20 Rules

- 8 (1) The Minister may, by legislative instrument, make rules
9 prescribing matters:
- 10 (a) required or permitted by this Act to be prescribed by the
11 rules; or
 - 12 (b) necessary or convenient to be prescribed for carrying out or
13 giving effect to this Act.
- 14 (2) To avoid doubt, the rules may not do the following:
- 15 (a) create an offence or civil penalty;
 - 16 (b) provide powers of:
 - 17 (i) arrest or detention; or
 - 18 (ii) entry, search or seizure;
 - 19 (c) impose a tax;
 - 20 (d) set an amount to be appropriated from the Consolidated
21 Revenue Fund under an appropriation in this Act;
 - 22 (e) directly amend the text of this Act.
- 23

(42/20)